Assessment with a Flair (Purpose):

Offender Accountability in Supervision Plans

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Abstract

Risk and needs assessments—using both clinically-based judgments and actuarial assessments of an offender’s “risk” to recidivate—are frequently completed by probation and parole officers, although they are seldom used to inform the offender's supervision plans. The author argues that to hold offenders accountable, as well as focus on offender change, the supervision plan should be designed to address specific, criminogenic need factors, which will likely be determined by assessments using a combination of clinically-based and actuarially-based “tools of the trade.” The author illustrates the process for using a risk-driven supervision plan to guide offender change, and argues that the full utilization of assessment information by probation and parole officers is the first step toward full implementation of evidence-based practice in community corrections.
Rule #1 in EBP (evidence based practice) is that high risk offenders should be placed into appropriate treatment services, and that low and moderate risk offenders should not receive the same intensity of services. (Note: The use of the term “services” here includes both treatment and control techniques.) While this may seem like a simple concept, it encompasses the following: 1) use actual risk assessments; 2) use dynamic criminogenic needs; 3) adopt responsivity or matching strategies to link offenders to services and controls; and 4) administer heterogeneous programs that address the myriad of offender issues. The goal is to combine all of these together as a supervision plan that identifies the goals and specifies expectations for the offender. These expectancies become the binding agreements that define the criteria for being successful on supervision. Stated simply, assessment is not just a stand-alone process, instead it is a process that should lead to the end goal—a supervision plan that is designed to change the behavior of the offender.

Assessment should be the beginning of the correctional process. Of course in contemporary criminal justice practice, it can occur at a number of points including arrest and pretrial detention, sentencing, upon intake to probation/parole or prison, and so on. In other words, it can occur in numerous places, all with slightly different goals—pretrial to determine risk of flight or danger to society, sentencing to determine the appropriate punishment and/or placement, prison to determine security levels, and probation/parole to determine risk to the community. In all of these calculations, the goal of the assessment is to inform decisions about the degree of restrictions that an offender should be given based on the offender’s history and seriousness of the current offense. The assessment can also contribute to what is traditionally
referred to as a “treatment plan” or more specifically the corrective action plan to help the offender become a productive citizen and contributing member of society. As noted recently by Ed Latessa and his colleagues (2002), corrections practice today seldom ties the assessment to a plan for the offender. Instead the plan for the offender is generally made based on judicial or parole board decisions.

The most frequent stumbling block is an understanding of the core elements that are embedded in EBP Rule #1, and how to apply these elements in practice. That is, with the tools that are available, often there is a misunderstanding of the concepts of risk and needs. Often the terms “static” and “dynamic” are inappropriately interchanged with risk and needs. Risk refers the actuarial (or statistical) likelihood that an offender will have further criminal behavior. Dynamic refers to the dimensions of the person’s functionality that, if improved, can affect their involvement in criminal behavior. A clarification of these concepts is the main goal of this paper, with an eye on trying to clarify how best to use these concepts in correctional practice.

The Standardized Risk and Needs Assessment Tool Dilemna

Don Andrews and his colleagues (2006) recently provided a historical review of the concept of objective assessment tools for the criminal justice system. The review detailed the generational development of assessment in the various phases of the criminal justice system over the last eighty years: clinical assessments of offenders risk to the community with some emphasis on treatment planning, actuarial risk assessment to assess the likelihood of further criminal behavior, actuarial risk assessment combined with dynamic variables to better guide treatment planning, and actuarial risk assessment tools supplemented by problem-specific tools. The development of standardized tools for the field has accompanied various needs in the criminal justice system including classification, treatment planning, release decisions (from
prison, jail, or parole), and sentencing. Essentially, assessment tools have been developed, and used, for various purposes which add to the complication of how to use the tool(s). Some tools are designed merely to identify risk factors related to certain decisions while others are designed to identify the factors or needs that, if altered, can improve offender outcomes.

Like other fields, and as discussed in other articles in this edition (see papers by Austin and Harris), a major point of discussion has been the value of standardized assessment tools as compared to the subjective assessments by counselors and other correctional staff. The preference for subjective assessment is a long-standing issue in the field (as well as in psychology, education, and other disciplines) since professionals feel confident in their decision-making skills, and they do not want to succumb to a paper-pencil test. But as discussed by Harris (2006) in this edition, research persists in demonstrating that standardized objective tools enhance decision making besides providing institutional safeguards against discretionary, bias, or inappropriate decisions. The use of standardized tools minimizes the potential for bias to be introduced into the decision making process by such human factors as the staff person being influenced by the dress, mannerisms, and/or attitude of the offender as well as obvious factors as gender, class, and race.

Of course, the clinical vs. objective tool debate is an overstatement of the relative advantage of an interview with the offender. Third and fourth generations of assessment tools are accompanied by an interview (clinical in nature with clinical referred to an interview to collect information from the offender in a manner to assess the offender’s risk and needs). The purpose of the interview is to gather key information on key domains and then use that information to evaluate the offender’s responses in comparison to the official record (e.g. arrest records, crime report, treatment history etc.). That is, risk assessment with dynamic factors or
the latest generation of risk assessment accompanied by specialized tools (i.e. drug screeners, mental health screeners, etc.) requires a clinical interview to obtain and assess information from the subject. A good assessment process requires interviewing the offender which allows the criminal justice personnel to gather, collect, and evaluate the offender’s responses along with other information obtained in official records. And, as promulgated by Taxman and colleagues (2004) and Taxman (2004), an important part of the interview process is engaging the offender in processing his/her own responses in the interview questions as part of a process of engaging the offender in becoming more accountable for his/her behavior.

Lowenkamp, Latessa, and Hoslinger (2006) found that many offenders were not screened for actuarial risk before being placed in community correctional programs in Ohio, and that reductions in recidivism were noticeable for high risk offenders in correctional programs that tended to be multi-dimensional and primarily served high risk offenders. The authors developed an actuarial risk tool that focused only on the offender’s static risk factors (e.g. prior arrests, prior incarceration, age at current arrest, employed at arrest, history of failure in community correctional programs, drug use history). In a series of articles and presentations, they have found the same results for offenders placed in residential programs, intensive supervision programs, and other correctional programs in Ohio. Using a quasi-experimental design, the researchers illustrate that reductions in recidivism are possible by using standardized risk tools which help to ensure that high risk offenders receive the more structured services. Their research also illustrates how poor classification schemes can result in over-classifying offenders (i.e., placing low risk offenders in inappropriate programs) and only serves to increase the recidivism of this group of offenders. Their research basically supports Rule #1 of EBP regarding the importance of actuarial risk tools. This is the recent edition to a long standing support for this
concept from individual studies but more importantly from recent meta-analyses (see meta-
analyses such as Andrews, Bonta, and Hoge, 1990; Andrews et al., 1990; Lipsey & Wilson, 1998; 
Gottfredson, Najaka, & Wilson, 2001; Wilson, Lipsey, & Derzon, 2003).

Research studies of late have shown that the field is struggling with how best to use the 
concepts of risk and needs in criminal justice decisions, particularly the integration of dynamic 
or need factors. A series of articles in the 2006 *Crime and Delinquency* (edited by myself and 
Doug Marlowe) illustrate how this struggle occurs. Taxman and Thanner (2006) detail how a 
randomized trial to examine the efficacy of a seamless probation-treatment protocol was affected 
by the classification of offenders as drug-involved. Offenders were assessed using an actuarial 
risk tool in one stage of the experiment and then a clinical assessment was conducted to 
determine drug use. Using the standard DSM-IV criteria (Diagnostic Statistical Manual IV-TR), 
a clinician assessed the offenders to be drug abusers. (DSM-IV states the accepted criteria for 
abuse and dependency.) In this experiment, half of the offenders were classified as high risk and 
half as moderate risk. However, few of the offenders in either the high risk or the moderate risk 
categories could be classified as drug dependent by the DSM-IV criteria. (The intervention 
involved a cognitive behavior treatment that was geared for offenders with drug problems.) 
Study findings indicate that there was not an impact overall of the seamless system but analysis 
found that the seamless system had a positive effect on high risk and drug dependent (addicted or 
serious abuse problems) offenders. In this study, the clinician did not use a standardized tool to 
assess for a drug problem which resulted in overclassifying offenders as drug users when in fact 
many would not have meet that criteria if a standardized tool was used. Another article in this 
edition by DeMatteo, Festinger, and Marlowe (2006) found that in many drug courts numerous 
offenders are not drug dependent and had generally low threshold drug use (still classified as
drug offenders largely due to their involvement in the legal system which is one of the criteria for being classified as an abuser). Yet, these offenders are asked to participate in a highly structured program and required to go to drug treatment services. Not surprising, the drug courts do not tend to demonstrate reductions in recidivism.

**Clarifying the Concepts of Risk & Dynamic**

Risk and needs vs. static and dynamic? The third and fourth generation tools combine two concepts into one instrument or protocol. The two concepts are that: 1) actuarial risk factors can be used to determine the degree to which the offender’s history predicts that he/she is likely to be a risk in the community or in a prison setting (i.e., the past predicts the future notion); and 2) needs or the identification of psycho-social factors that should be ameliorated or addressed to reduce the risk for further involvement in the criminal justice system. The combination of these two concepts into one instrument or a cascading model (using screeners to determine the need for more in-depth inquiry into a problem area based on the results from the screener such as fourth generation instruments) evolved from the needs of the criminal justice system to have better classification and treatment placement tools. The researchers who constructed the Wisconsin Risk and Needs Tool to allocate service resources accordingly (much like a triage approach where high risk offenders would receive the scarce resources first to prevent harm). This resource allocation model was premised for more of a management model.

The field has had a difficult time learning to use these tools in a manner that would facilitate the intended purpose--Rule #1. Again, the intended purpose is to isolate the criminal drivers while keeping in mind the actuarial risk. Criminal drivers refer to the people, places, or things that affect an individual’s involvement in criminal behavior. This means that it is the current status of an individual in areas that may in the past have been a problem may not be as
relevant as other areas. Since many of these instrument use dichotomous (yes/no) or three categories of responses (none, some, many), this often leaves practitioners to consider how to select the drivers from other precursors. And, since many behaviors are intertwined such as co-occurring disorders of mental health and substance abuse problems, the practitioner needs to determine which factors should be addressed as part of the criminal justice system. And, which factors are important to help the person understand are important to address in the greater scheme of their overall health and well-being but do not necessarily need to be encompassed in the criminal justice system.

Regarding behavior, it should also be noted that many attitudes, values, and behaviors sit on a continuum of no problem to severe problem behavior. This is important to keep in mind because most human beings exhibit certain traits but it is the degree to which these traits influence the involvement in negative behavior such as crime or drug use. In this case, the negative influence is one that predisposes an individual to engage in certain acts, values, or attitudes that they tend to hold when the individual is engaging in behaviors that are covered by the criminal laws.

**Risk Factors: Actuarial**

The concept of actuarial is that the behaviors that are being measured predict negative outcomes (increased risk for criminal behavior) (e.g. the concept of predictive validity). The actuarial risk generally refers to demographic or historical factors (past behaviors) that affect the trajectory of an individual. For example, age of first arrest (or incarceration) is a predictor of further involvement since the earlier an individual has been involved in the criminal justice (or juvenile justice), the greater the likelihood that an individual will be involved in the criminal justice system. The actuarial concept is similar to health (e.g. family history, age of onset of a
disorder, number of occurrences, etc.) or car insurance risk factors (e.g. prior driving history, speeding violations, etc.). As discussed by Gottfredson and Moriarity (2006), the statistical methods and methodology for developing these tools are sound. The emphasis is placed on criminal behavior, and the historical factors that predict the likelihood that an offender will continued criminal conduct.

The key question is the criterion variable or the behavior that is being predicted. In traditional criminal justice literature, the criterion variable is new criminal behavior (as measured by new arrests or reincarceration). Yet, many proxies that may be used may not be direct measures of criminal behavior such as substance use (except the tautology that use of illicit substances is a criminal act) or other victimless crimes (e.g. prostitution, etc.), technical violation for failures on probation and/or parole supervision, and so on. Clarifying this concept is important to differentiate whether the behavior is one that represents further criminal behavior. It should be noted that heightened law enforcement activities (arrests) in some areas (which increases the odds for arrest) may influence certain variables. This is why some researchers are focused on certain classes of behavior (e.g. property crimes, violent crimes, etc.) that are less susceptible to the neighborhood context that an individual resides in.

**Dynamic Factors: Criminal Drivers**

The third and fourth generation assessment tools include factors that are referred to as dynamic factors, or psycho-social needs that, if unaddressed, tend to increase the risk that the individual will commit criminal acts. That is, while many of these factors may be present in most human beings, it is the degree to which they influence an individual’s daily functionality that determines the degree to which they affect the offender’s behavior (criterion validity). The important component is that these need factors also predict the likelihood that an individual will
become involved in criminal behavior due to the impact on the offender’s current behavior. Researchers have found that certain domains are more likely to negatively impact an individual, whereas other common-sense domains (e.g., mental health status, low educational status, or underemployment) are not directly related to criminal conduct.

**Substance Abuse**

Frequently the statement is made that over 70% of offenders are drug involved. This statement derives from reports regarding how many in the offender population report some use of illicit substances during their lifetime (or the lifetime prevalence). This statement may not refer to current use or use that is associated with dysfunctional behavior. Using a more clearer definition, researchers have generally found that about 35 to 50% of offenders have substance abuse patterns that require drug treatment (about one third of males, about half of the females) (Belenko & Peugh, 2005; Taylor, Fitzgerald, Hunt, Reardon, & Brownstein, 2001). The drug-crime nexus literature is a complex web that does not illustrate any causality between drug use and criminal behavior, except for heroin or crack addicts where the literature is clearer cut. The alcohol-crime nexus also is convoluted (besides the tautology of alcohol consumption in public, etc.), and just like the drug-crime literature the relationship between substance use and crime depends upon the nature of the use and situation.

Table 1 illustrates the criteria for abuse and dependency accepted in the field (APA, 2004). The DSM-IV criteria differentiate between use and abuse, both of which are defined by the degree to which the use (abuse) affects the person’s daily functions. The literature on drugs and crime is most clear cut about the impact of providing treatment services for drug dependent heroin and crack addicts—providing treatment will reduce recidivism and substance abuse. Based on this literature, it is suggested that it is important to identify drug dependent addicts and
then place them in appropriate treatment services. The priority should be given to target high need (i.e. dependent) for appropriate services. It should also be noted that those involved in the career business (i.e. entrepreneurs or those that are involved in dealing, etc.) may be classified as abusers when in fact their criminal behavior is linked to the business, and not the drug use.

While it may be the case that many involved in the business of drug dealing are also “dabblers” or users of small quantities of substances, their overall use is not due to compulsive behavior but rather due to opportunity structures.

Table 1: DSMIV-TR Criteria for Substance Abuse for Dependency

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<thead>
<tr>
<th>CRITERIA FOR SUBSTANCE ABUSE</th>
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<tr>
<td>A pattern of substance use leading to significant impairment or distress, as manifested by one or more of the following during in the past 12 month period:</td>
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<tr>
<td>1. Failure to fulfill major role obligations at work, school, home such as repeated absences or poor work performance related to substance use; substance-related absences, suspensions, or expulsions from school; neglect of children or household</td>
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<tr>
<td>2. Frequent use of substances in situation in which it is physically hazardous (e.g., driving an automobile or operating a machine when impaired by substance use)</td>
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<tr>
<td>3. Frequent legal problems (e.g. arrests, disorderly conduct) for substance abuse</td>
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<tr>
<td>4. Continued use despite having persistent or recurrent social or interpersonal problems (e.g., arguments with spouse about consequences of intoxication, physical fights)</td>
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<table>
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<tr>
<th>CRITERIA FOR SUBSTANCE DEPENDENCE</th>
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<tr>
<td>Dependence or significant impairment or distress, as manifested by 3 or more of the following during a 12 month period:</td>
</tr>
<tr>
<td>1. Tolerance or markedly increased amounts of the substance to achieve intoxication or desired effect or markedly diminished effect with continued use of the same amount of substance</td>
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<tr>
<td>2. Withdrawal symptoms or the use of certain substances to avoid withdrawal symptoms</td>
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<tr>
<td>3. Use of a substance in larger amounts or over a longer period than was intended</td>
</tr>
<tr>
<td>4. Persistent desire or unsuccessful efforts to cut down or control substance use</td>
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</table>
5. Involvement in chronic behavior to obtain the substance, use the substance, or recover from its effects

6. Reduction of social, occupational or recreational activities are given up or reduced because of substance use

7. Use of substances even though there is a persistent or recurrent physical or psychological problem that is likely to have been caused or exacerbated by the substance


**Family Dysfunctional**

Family disarray and histories are generally precursors to learned behaviors—some are negative such as drug use or criminal behavior. Within this context, people learn attitudes, values, and behaviors. Differences exist in how families affect the behavior of men and women based on the degree of dysfunction in the family. For men, the stress from the family is to be a contributor (financial and otherwise) or to play a major role in the family. For women, the stress from the family is to be a caretaker or to be subservient to males in their lives. To obtain the support that is needed from the family, the offender is susceptible to responding to the pressure through criminal behavior (or drug use). The issues regarding the family are complex in that the household may allow and tolerate certain behaviors in the home including substance use or criminal behavior. And, the family could have expectations that the offender feels that he/she may not be able to meet.

**Peer Associates**

The other support mechanism (and sometimes the more influential) that many rely upon (non-familial) is generally peers or associates. The risk factor is that the offender associates with others in a like situation, and this reinforces the criminal behavior. Over time, the offender essentially loses contacts with prosocial or non-criminal individuals. In other words, the
offender fails to maintain the social support network that supports mainstream behaviors (prosocial). This is not just an issue of whether the offender is involved in a gang but rather whether the offender has any close associates that are not connected to criminal behavior. The question here is the degree to which the offender relies upon the peers that are involved in the criminal justice system and whether any of the associates are non-criminally involved.

**Criminal Personality**

Using the DSM-IV criteria, antisocial personality disorder (ASPD) and impulsive behaviors are part of the composite of personality disorders. According to the DSM-IV, approximately 3% of men and 1% of women have some form of antisocial personality. Essentially as shown in Table 2 below the personality disorder is characterized by a callous unconcern for the feeling of others, gross or persistent attitude of irresponsibility and disregard for social norms, rules, or obligations, incapacity to maintain enduring relationships, low tolerance to frustration and low tolerance to use of aggression or violence, incapacity to experience guilt or to profit from experience, or marked proneness to blame others for the behavior that the offender exhibits. This personality disorder differs from psychopathy which is a more callous version of an ASPD, and some states have developed legal or judicial definitions of what constitutes a psychopath. In terms of the medical definition (according to the DSM-IV), a psychopath is defined as having no concern for the feelings of others and a complete disregard for social obligations. The psychopath is generally considered callous and incapable of forming lasting relationships; the psychopath lacks empathy, remorse, anxiety or guilt and tends to be devoid of conscience. Psychopaths are the extreme criminal personality. A proper diagnosis requires clinical skills as well as standardized tool (see the Hare’s Psychopath Checklist, Hare, 1990).

**Table 2: DSMIV-TR Criteria for Antisocial Personality Disorder (ASPD)**
Criteria for Antisocial Personality Disorder

Antisocial personality disorder is defined as a pervasive pattern of disregard for and violation of the rights of others since the age of 15 as indicated by three or more of the following:

1. Failure to conform to social norms with respect to lawful behaviors
2. Deceitfulness (repeated lying) or use of aliases or conning others for personal profit or pleasure
3. Impulsivity or failure to plan ahead
4. Reckless disregard for safety of self or others
5. Consistent irresponsibility, as indicated by failure to sustain work and honor financial obligations
6. Lack of remorse, as indicated by being indifferent to or rationalizing having hurt, mistreated, or stolen from another

Source: APA, 2004

Antisocial Cognitions (Attitudes/Orientation) /Thinking

As distinct from the personality disorder is the attitudes and cognitions of offenders. Yochelson and Samenow (1976) in their seminal work identified 36 thinking errors that they believed were errors that are used to shun responsibility at least as defined by society’s standards. The continuum of criminality is from responsible to irresponsible, and under irresponsible behavior ranges from nonarrestable to arrestable behavior. The scholars contend that all individuals have such thinking errors but criminals exhibit more, and they tend to be on the irresponsible end of the continuum in many of the areas. The thinking error phenomenon gained further steam with the work by Walters (1990) and his colleagues where they developed eight subscales to measure criminal thinking; and Walters work influenced a new tool on criminal thinking errors (Knight, Garner, Simpson, Morey, & Flynn, 2006). Most of this work has been criticized because the tools to measure criminal thinking have not been validated on a non-offender population, and therefore it is unclear whether these characteristics are concentrated in offenders or distributed among the general population. Also many of the
“thinking errors” are common defense mechanisms that are used by human beings to handle situations.

The typical thinking errors include dominance, entitlement, self-justification, displacing blame, optimistic perceptions of realities, and “victim stance” (e.g. blaming society because they are considered outcasts). As noted by Mark Lipsey and Nana Landenberger (2006), that such “distorted thinking may misperceive benign situations as threats (e.g., be predisposed to perceive harmless remarks as disrespectful or deliberately provocative), demand instant gratification, and confuse want with needs” (p. 57). The issue about attitudes and orientation is that the focus is on how the offender processes and interprets information.

**Low Self Control**

Impulsive and risk taking behavior is another dynamic characteristic of offenders. The general premise is that low self control does not define criminal behavior, instead it provides a context for criminal acts depending upon opportunities and other motivating factors. A person’s decision to become engaged in criminal acts is affected by other factors such as natural constraints, attachments to parents, school, employment, and so on (Gottfredson and Hirschi 1990, p. 95-97). Low self control is exhibited by the offender being easily persuaded by situational and environmental factors, and without attachments there is little to constrain the individual.

**Mental Health, Self-Esteem, Low Educational Attainment, Employment & Other Factors**

Mental health status, self-esteem, low educational attainment, low employment options and other factors are frequently discussed in the realm of criminogenic needs. The definition of
a criminogenic need is that the factor predicts criminal behavior, and the research literature does not demonstrate that the presence of these attributes predicts recidivism or involvement in criminal behavior. Rather, low educational attainment and employment appear to be correlated with the offender population which leads some to conclude that addresses these factors may also reduce recidivism. As discussed previously with other substance abuse and ASPD, the behaviors range on a continuum. The same is true with mental health disorders where the problem can be range from anxieties or depression to erratic and/or risky (e.g. hears voices or expresses disorganized, disoriented, or paranoid thoughts; appears lethargic and sad; unusually manic in behavior, etc.). However, it is generally recognized that in order to improve an offender’s well-being (which may not be related recidivism reduction efforts), an individual would benefit from improving their employment, educational, and mental health status(es). Ultimately addressing these issues may affect the ability of the individual to be a contributing member of society and/or family, it is unclear whether addressing these factors in and of themselves will affect criminal behavior.

**Applying Rule #1 in Correctional Agencies**

Exhibit 1 below illustrates the implementation of these principles into a model. Essentially actuarial risk level should be determined to identify what is the offender’s likelihood of further criminal behavior. High risk offenders should be targeted for treatment based on the area (s) that they are moderate or high on criminogenic needs. That is, the offender needs to be assessed also on the criminogenic needs to identify the drivers to their criminal behavior. Similar to treatment placement models, the notion is that actuarial risk should drive the priority for intensive control and appropriate services, with a focus on selecting programs that address
multiple problem areas. Appropriate refers to attention to the criminogenic factors that have been identified.

The model presented in the exhibit illustrates how the criminogenic factors can exist regardless of risk level. That is, a substance abuser may be low risk due to the fact that they do not have a history in the criminal justice system. Other criminogenic factors may exist in that low risk person, but they are more likely to be low to moderate in severity. As the offender moves along the continuum of risk (moderate to high), then it is more likely that more severe problem behaviors may occur. This is a byproduct of the offender’s inability to be a productive, contributing member of society. For example, a high risk offender may have criminogenic needs in low self control, peer associates, ASPD, and substance abuse. The combined treatment and control should be desired to address these issues. It also suggests that the person is more involved in situations, settings, and individuals that are likely to further their criminal conduct. Hence, the attention for control and treatment services should be concentrated in this individual to achieve the desired goal of reducing the risk of recidivism.

Conclusions

The purpose of this article was to further elaborate on Rule #1 in EBP to better illustrate the concepts and to define criminogenic needs in the context of risk level. This article is driven by the needs of the field to translate the principle into operational terms. An actuarial based risk screen is important to determine the degree to which offenders should be given services and resources to ameliorate criminal behavior. The type of services is determined by how the offender “scores” or presents on several criminogenic areas. Those offenders that have high criminogenic needs, particularly those that are high or moderate risk, should be given services to
ameliorate the criminogenic need, which should reduce the risk for recidivism. Exhibit 1 conceptually presents the framework underscoring EBP #1, the challenge to organizations is to implement this tenet.

Several challenges exist to the field in implementing Rule #1 regarding the stamina of organizations to follow this core concept. The first challenge is the willingness of the organization to focus services on high risk offenders which generally means that moderate or low risk offenders should not be given such services. Minimizing the provision of services for low risk offenders essentially results in decisions that the probation supervision should minimize the disruption from prosocial behaviors since they are likely the glue that is preventing the offender from becoming criminally involved. Another factor is that the case plan/supervision plan should be goal driven to ameliorate the criminogenic drivers. This is critical since it provides the formula for reducing the risk of offenders in the community. Exhibit 1 illustrates that when an individual is identified as having moderate or high criminogenic needs, then the plan should be to address these criminal drivers in the case plan. That is, the results of the assessment are directly relevant to the components of the case plan because it provides an avenue to assist the offender in attending to issues that are relevant to their life. All in all EBP #1 challenges the organizations to redo case plans so that they are addressing the drivers (criminogenic needs) that are more pertinent to the situational factors that offenders are involved with. In doing that, case plans become the glue for the offender that addresses the risk factors.
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